1	ENGROSSED
2	Senate Bill No. 493
3	(By Senators Palumbo, Tucker and Barnes)
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5	[Introduced February 5, 2014; referred to the Committee on
6	Education; and then to the Committee on the Judiciary.]
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L1	A BILL to amend and reenact $\$18-8-2$ and $\$18-8-4$ of the Code of West
L2	Virginia, 1931, as amended; and to amend and reenact $\$49-1-4$
L3	of said code, all relating to excluding certain days a student
L 4	is suspended from school from being counted as days absent for
L 5	the purpose of prosecuting a person for failing to cause a
L 6	child under eighteen years of age to attend school, for the
L 7	purpose of prosecuting a person eighteen years of age or older
L 8	and enrolled in school for failing to attend school and for
L 9	the purpose of adjudicating a juvenile habitually absent from
20	school.
21	Be it enacted by the Legislature of West Virginia:
22	That $\$18-8-2$ and $\$18-8-4$ of the Code of West Virginia, 1931,
23	as amended, be amended and reenacted; and that $$49-1-4$ of said code$
2.4	be amended and reenacted, all to read as follows:

CHAPTER 18. EDUCATION.

2 ARTICLE 8. COMPULSORY SCHOOL ATTENDANCE.

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- 3 §18-8-2. Offenses; penalties; cost of prosecution.
- (a) (1) Any person who, after receiving due notice, shall fail 5 to cause a child or children under eighteen years of age in that 6 person's legal or actual charge to attend school in violation of 7 the provisions of this article or without just cause, shall be 8 quilty of a misdemeanor and shall, upon conviction of a first 9 offense, be fined not less than \$50 nor more than \$100 together 10 with the costs of prosecution, or required to accompany the child 11 to school and remain through the school day for so long as the 12 magistrate or judge may determine is appropriate. The magistrate or 13 judge, upon conviction and pronouncing sentence, may delay the 14 sentence for a period of sixty school days provided the child is in 15 attendance everyday during said sixty-day period. Following the 16 sixty-day period, if said child was present at school for every 17 school day, the delayed sentence may be suspended and not enacted. 18 (2) Upon conviction of a second offense, a fine may be imposed 19 of not less than \$50 nor more than \$100 together with the costs of 20 prosecution and the person may be required to accompany the child 21 to school and remain throughout the school day until such time as 22 the magistrate or judge may determine is appropriate or confined in 23 jail not less than five nor more than twenty days. Every day a

- 1 child is out of school contrary to the provisions of this article 2 shall constitute a separate offense. Magistrates shall have 3 concurrent jurisdiction with circuit courts for the trial of 4 offenses arising under this section.
- (b) (1) Any person eighteen years of age or older who is 6 enrolled in school who, after receiving due notice, fails to attend 7 school in violation of the provisions of this article or without 8 just cause, shall be guilty of a misdemeanor and shall, upon 9 conviction of a first offense, be fined not less than \$50 nor more 10 than \$100 together with the costs of prosecution and required to 11 attend school and remain throughout the school day. The magistrate 12 or judge, upon conviction and pronouncing sentence, may delay the 13 imposition of a fine for a period of sixty school days provided the 14 person is in attendance every day during said sixty-day period. 15 Following the sixty-day period, if said student was present at 16 school every day, the delayed sentence may be suspended and not 17 enacted.
- (2) Upon conviction of a second offense, a fine may be imposed of not less than \$50 nor more than \$100 together with the costs of 20 prosecution and the person may be required to go to school and 21 remain throughout the school day until such time as the person 22 graduates or withdraws from school or confined in jail not less 23 than five nor more than twenty days. Every day a student is out of 24 school contrary to the provisions of this article shall constitute

- 1 a separate offense. Magistrates shall have concurrent jurisdiction
- 2 with circuit courts for the trial of offenses arising under this
- 3 section.
- 4 (3) Upon conviction of a third offense, any person eighteen
- 5 years of age or older who is enrolled in school shall be withdrawn
- 6 from school during the remainder of that school year. Enrollment of
- 7 that person in school during the next school year or years
- 8 thereafter shall be conditional upon all absences being excused as
- 9 defined in law, state board policy and county board of education
- 10 policy. More than one unexcused absence of such a student shall be
- 11 grounds for the director of attendance to authorize the school to
- 12 withdraw the person for the remainder of the school year.
- 13 Magistrates shall have concurrent jurisdiction with circuit courts
- 14 for the trial of offenses arising under this section.
- 15 <u>(c) If a student is suspended from school and must be absent</u>
- 16 due to the terms of the suspension, the days the student is absent
- 17 due to the suspension may not be counted as days absent from school
- 18 for the purposes of subsections (a) and (b) of this section.
- 19 §18-8-4. Duties of attendance director and assistant directors;
- complaints, warrants and hearings.
- 21 (a) The county attendance director and the assistants shall
- 22 diligently promote regular school attendance. The director and
- 23 assistants shall:
- 24 (1) Ascertain reasons for inexcusable absences from school of

- 1 students of compulsory school age and students who remain enrolled 2 beyond the compulsory school age as defined under section one-a of
- 3 this article: Provided, That if a student is suspended from school
- 4 and must be absent due to the terms of the suspension, the days the
- 5 student is absent due to the suspension may not be counted as
- 6 inexcusable or unexcused absences for the purposes of this section;
- 7 and
- 8 (2) Take such steps as are, in their discretion, best
- 9 calculated to encourage the attendance of students and to impart
- 10 upon the parents and guardians the importance of attendance and the
- 11 seriousness of failing to do so.
- 12 (b) In the case of five total unexcused absences of a student
- 13 during a school year, the attendance director or assistant shall:
- 14 Serve written notice to the parent, guardian or custodian of
- 15 the student that the attendance of the student at school is
- 16 required and that within ten days of receipt of the notice the
- 17 parent, quardian or custodian, accompanied by the student, shall
- 18 report in person to the school the student attends for a conference
- 19 with the principal or other designated representative of the school
- 20 in order to discuss and correct the circumstances causing the
- 21 inexcusable absences of the student; and if the parent, guardian or
- 22 custodian does not comply with the provisions of this article, then
- 23 the attendance director or assistant shall make complaint against
- 24 the parent, guardian or custodian before a magistrate of the

- 1 county. If it appears from the complaint that there is probable 2 cause to believe that an offense has been committed and that the 3 accused has committed it, a summons or a warrant for the arrest of 4 the accused shall issue to any officer authorized by law to serve 5 the summons or to arrest persons charged with offenses against the 6 state. More than one parent, guardian or custodian may be charged 7 in a complaint. Initial service of a summons or warrant issued 8 pursuant to the provisions of this section shall be attempted 9 within ten calendar days of receipt of the summons or warrant and 10 subsequent attempts at service shall continue until the summons or 11 warrant is executed or until the end of the school term during 12 which the complaint is made, whichever is later.
- (c) The magistrate court clerk, or the clerk of the circuit court performing the duties of the magistrate court as authorized in section eight, article one, chapter fifty of this code, shall assign the case to a magistrate within ten days of execution of the summons or warrant. The hearing shall be held within twenty days of the assignment to the magistrate, subject to lawful continuance. The magistrate shall provide to the accused at least ten-days' advance notice of the date, time and place of the hearing.
- 21 (d) When any doubt exists as to the age of a student absent 22 from school, the attendance director and assistants have authority 23 to require a properly attested birth certificate or an affidavit 24 from the parent, guardian or custodian of the student, stating age

- 1 of the student. In the performance of his or her duties, the county
- 2 attendance director and assistants have authority to take without
- 3 warrant any student absent from school in violation of the
- 4 provisions of this article and to place the student in the school
- 5 in which he or she is or should be enrolled.
- 6 (e) The county attendance director and assistants shall devote
- 7 such time as is required by section three of this article to the
- 8 duties of attendance director in accordance with this section
- 9 during the instructional term and at such other times as the duties
- 10 of an attendance director are required. All attendance directors
- 11 and assistants hired for more than two hundred days may be assigned
- 12 other duties determined by the superintendent during the period in
- 13 excess of two hundred days. The county attendance director is
- 14 responsible under direction of the county superintendent for
- 15 efficiently administering school attendance in the county.
- 16 (f) In addition to those duties directly relating to the
- 17 administration of attendance, the county attendance director and
- 18 assistant directors also shall perform the following duties:
- 19 (1) Assist in directing the taking of the school census to see
- 20 that it is taken at the time and in the manner provided by law;
- 21 (2) Confer with principals and teachers on the comparison of
- 22 school census and enrollment for the detection of possible
- 23 nonenrollees;
- 24 (3) Cooperate with existing state and federal agencies charged

- 1 with enforcing child labor laws;
- 2 (4) Prepare a report for submission by the county
- 3 superintendent to the State Superintendent of Schools on school
- 4 attendance, at such times and in such detail as may be required.
- 5 The state board shall promulgate a legislative rule pursuant to
- 6 article three-b, chapter twenty-nine-a of this code that sets forth
- 7 student absences that are excluded for accountability purposes. The
- 8 absences that are excluded by the rule include, but are not to be
- 9 limited to, excused student absences, students not in attendance
- 10 due to disciplinary measures and absent students for whom the
- 11 attendance director has pursued judicial remedies to compel
- 12 attendance to the extent of his or her authority. The attendance
- 13 director shall file with the county superintendent and county board
- 14 at the close of each month a report showing activities of the
- 15 school attendance office and the status of attendance in the county
- 16 at the time;
- 17 (5) Promote attendance in the county by compiling data for
- 18 schools and by furnishing suggestions and recommendations for
- 19 publication through school bulletins and the press, or in such
- 20 manner as the county superintendent may direct;
- 21 (6) Participate in school teachers' conferences with parents
- 22 and students;
- 23 (7) Assist in such other ways as the county superintendent may
- 24 direct for improving school attendance;

- 1 (8) Make home visits of students who have excessive unexcused
- 2 absences, as provided above, or if requested by the chief
- 3 administrator, principal or assistant principal; and
- 4 (9) Serve as the liaison for homeless children and youth.
- 5 CHAPTER 49. CHILD WELFARE.
- 6 ARTICLE 1. PURPOSES; DEFINITIONS.
- 7 §49-1-4. Other definitions.
- 8 As used in this chapter:
- 9 (1) "Child welfare agency" means any agency or facility
- 10 maintained by the state or any county or municipality thereof or
- 11 any agency or facility maintained by an individual, firm,
- 12 corporation, association or organization, public or private, to
- 13 receive children for care and maintenance or for placement in
- 14 residential care facilities or any facility that provides care for
- 15 unmarried mothers and their children;
- 16 (2) "Child advocacy center" means a community-based
- 17 organization that is a member in good standing with the West
- 18 Virginia Child Abuse Network, Inc., and is working to implement the
- 19 following program components:
- 20 (A) Child-appropriate/child-friendly facility: A child
- 21 advocacy center provides a comfortable, private, child-friendly
- 22 setting that is both physically and psychologically safe for
- 23 clients;
- 24 (B) Multi disciplinary team (MDT): A Multidisciplinary team

- 1 for response to child abuse allegations includes representation
- 2 from the following: law enforcement; child protective services;
- 3 prosecution; mental health; medical; victim advocacy; child
- 4 advocacy center;
- 5 (C) Organizational capacity: A designated legal entity
- 6 responsible for program and fiscal operations has been established
- 7 and implements basic sound administrative practices;
- 8 (D) Cultural competency and diversity: The child advocacy
- 9 center promotes policies, practices and procedures that are
- 10 culturally competent. Cultural competency is defined as the
- 11 capacity to function in more than one culture, requiring the
- 12 ability to appreciate, understand and interact with members of
- 13 diverse populations within the local community;
- 14 (E) Forensic interviews: Forensic interviews are conducted in
- 15 a manner which is of a neutral, fact-finding nature and coordinated
- 16 to avoid duplicative interviewing;
- 17 (F) Medical evaluation: Specialized medical evaluation and
- 18 treatment are to be made available to child advocacy center clients
- 19 as part of the team response, either at the child advocacy center
- 20 or through coordination and referral with other specialized medical
- 21 providers;
- 22 (G) Therapeutic intervention: Specialized mental health
- 23 services are to be made available as part of the team response,
- 24 either at the child advocacy center or through coordination and

- 1 referral with other appropriate treatment providers;
- 2 (H) Victim support/advocacy: Victim support and advocacy are
- 3 to be made available as part of the team response, either at the
- 4 child advocacy center or through coordination with other providers,
- 5 throughout the investigation and subsequent legal proceedings;
- 6 (I) Case review: Team discussion and information sharing
- 7 regarding the investigation, case status and services needed by the
- 8 child and family are to occur on a routine basis;
- 9 (J) Case tracking: Child advocacy centers must develop and
- 10 implement a system for monitoring case progress and tracking case
- 11 outcomes for team components: Provided, That a child advocacy
- 12 center may establish a safe exchange location for children and
- 13 families who have a parenting agreement or an order providing for
- 14 visitation or custody of the children that require a safe exchange
- 15 location;
- 16 (3) "Community based", when referring to a facility, program,
- 17 or service, means located near the juvenile's home or family and
- 18 involving community participation in planning, operation and
- 19 evaluation and which may include, but is not limited to, medical,
- 20 educational, vocational, social and psychological guidance,
- 21 training, special education, counseling, alcoholism and any
- 22 treatment and other rehabilitation services;
- 23 (4) "Court" means the circuit court of the county with
- 24 jurisdiction of the case or the judge thereof in vacation unless

- 1 otherwise specifically provided;
- 2 (5) "Custodian" means a person who has or shares actual
- 3 physical possession or care and custody of a child, regardless of
- 4 whether such person has been granted custody of the child by any
- 5 contract, agreement or legal proceedings;
- 6 (6) "Department" or "state department" means the State
- 7 Department of Health and Human Resources;
- 8 (7) "Division of Juvenile Services" means the division within
- 9 the Department of Military Affairs and Public Safety pursuant to
- 10 article five-e of this chapter;
- 11 (8) "Guardian" means a person who has care and custody of a
- 12 child as a result of any contract, agreement or legal proceeding;
- 13 (9) "Juvenile delinquent" means a juvenile who has been
- 14 adjudicated as one who commits an act which would be a crime under
- 15 state law or a municipal ordinance if committed by an adult;
- 16 (10) "Nonsecure facility" means any public or private
- 17 residential facility not characterized by construction fixtures
- 18 designed to physically restrict the movements and activities of
- 19 individuals held in lawful custody in such facility and which
- 20 provides its residents access to the surrounding community with
- 21 supervision;
- 22 (11) "Referee" means a juvenile referee appointed pursuant to
- 23 section one, article five-a of this chapter, except that in any
- 24 county which does not have a juvenile referee, the judge or judges

- 1 of the circuit court may designate one or more magistrates of the
- 2 county to perform the functions and duties which may be performed
- 3 by a referee under this chapter;
- 4 (12) "Secretary" means the Secretary of Health and Human 5 Resources;
- 6 (13) "Secure facility" means any public or private residential
- 7 facility which includes construction fixtures designed to
- 8 physically restrict the movements and activities of juveniles or
- 9 other individuals held in lawful custody in such facility;
- 10 (14) "Staff-secure facility" means any public or private
- 11 residential facility characterized by staff restrictions of the
- 12 movements and activities of individuals held in lawful custody in
- 13 such facility and which limits its residents' access to the
- 14 surrounding community, but is not characterized by construction
- 15 fixtures designed to physically restrict the movements and
- 16 activities of residents:
- 17 (15) "Status offender" means a juvenile who has been
- 18 adjudicated as one:
- 19 (A) Who habitually and continually refuses to respond to the
- 20 lawful supervision by his or her parents, quardian or legal
- 21 custodian such that the child's behavior substantially endangers
- 22 the health, safety or welfare of the juvenile or any other person;
- 23 (B) Who has left the care of his or her parents, quardian or
- 24 custodian without the consent of such person or without good cause;

1 or

- 2 (C) Who is habitually absent from school without good cause:
- 3 Provided, That if a student is suspended from school and must be
- 4 absent due to the terms of the suspension, the days the student is
- 5 absent due to the suspension may not be counted toward the
- 6 determination of being habitually absent unless the court
- 7 determines by clear and convincing evidence that the action causing
- 8 suspension was taken so<u>lely due to the student's desire to be out</u>
- 9 of school;
- 10 (16) "Valid court order" means a court order given to a
- 11 juvenile who was brought before the court and made subject to such
- 12 order and who received, before the issuance of such order, the full
- 13 due process rights guaranteed to such juvenile by the Constitutions
- 14 of the United States and the State of West Virginia.

(NOTE: The purpose of this bill is to ensure that suspension days are not counted as days absent from school when assessing whether a juvenile is a status offender or when prosecuting an adult for their child's failure to attend school.

Strike-throughs indicate language that would be stricken from the present law, and underscoring indicates new language that would be added.)

EDUCATION COMMITTEE AMENDMENT

By striking out the title and substituting therefor a new title, to read as follows:

Eng. Senate Bill No. 493--A BILL to amend and reenact \$18-8-2

and \$18-8-4 of the Code of West Virginia, 1931, as amended; and to amend and reenact \$49-1-4 of said code, all relating to excluding certain days a student is suspended from school from being counted as days absent for the purpose of prosecuting a person for failing to cause a child under eighteen years of age to attend school, for the purpose of prosecuting a person eighteen years of age or older and enrolled in school for failing to attend school and for the purpose of adjudicating a juvenile habitually absent from school.